

# CITY OF ATLANTA, DEPARTMENT OF FINANCE 2018 FISCAL CONDITION OF THE CITY





#### **AGENDA**

Introduction

**Economic Outlook** 

**Operating Budget Development** 

**Budget Development** 

Fiscal 2016 Results

Revenues

**Expenditures** 

Atlanta Budget Explorer

Non-Departmental

**Trust Fund** 

**Debt & Investments** 

Q&A

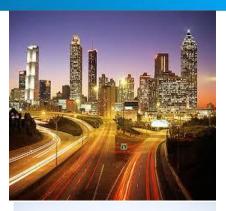






#### **ECONOMIC OUTLOOK: CITY OF ATLANTA**





- Atlanta Metropolitan Statistical Area (MSA) economy will continue to grow but at a slightly lower rate: the gross metro product is expected to grow by 3.0% in 2017 vs. 3.7% in 2016
- Atlanta MSA personal income is projected to grow faster than last year:
   5.2% for 2017, vs. 4.3% in 2016

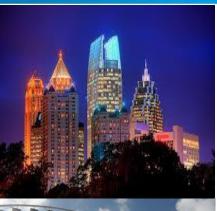


- Atlanta MSA housing permits are projected to grow by 16.1% in 2017, following 21.0% growth in 2016
- Atlanta MSA unemployment rate is projected to decline to 4.6% in 2017, down from 5.0% in 2016



## METRO ATLANTA – DEMOGRAPHIC & ECONOMIC OUTLOOK









- Atlanta MSA population growth and housing recovery will underpin the City's ongoing economic recovery
  - A high concentration of service producing industries, IT companies, distribution companies, institutions of higher education, health care providers, life sciences companies, and headquarters operations will keep the job machine in forward gear
  - On an annual average basis, the Atlanta MSA is projected to add 55,700 jobs in 2017, a year-over-year increase of 2.1%
- Compared to other large metropolitan areas with strong links to global markets the costs of living and doing business in Atlanta are low
- Atlanta is not heavily dependent on federal employment, only 3.0% of Atlanta's nonfarm earnings come from federal employment versus 5.8% for the State
- State and local government accounts for only 9.0% of earnings in the Atlanta MSA versus 11.7% for the State

#### **ATLANTA HAS 16 FORTUNE 500 COMPANY HQS**







ATLANTA RANKS
THIRD IN THE
NATION FOR THE
NUMBER OF
FORTUNE 500
COMPANIES
HEAQUARTERED
WITHIN THE
ATLANTA MSA

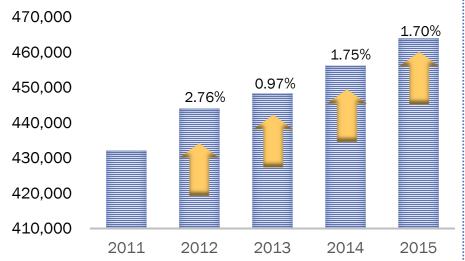


#### **ATLANTA STATISTICS**



#### Population/Growth Rates

The City of Atlanta's population has been increasing consistently since 2011. The City is poised to benefit from national trends of population shifting from suburbs and exurbs back to urban cores - driven by transportation costs, traffic congestion, and a renewed interest in urban living which is particularly prevalent in the Atlanta metro region.



Source: U.S. Department of Commerce, Bureau of the Census, Population Estimate Program

#### **Employment by Industry**

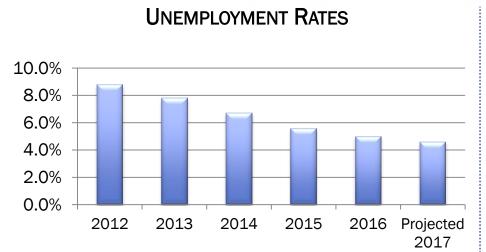
Employment within the Atlanta MSA is spread amongst various industry categories with less than 25% concentrated in any one industry. For December 2016 data, over 90% of employment was concentrated in 6 major categories.

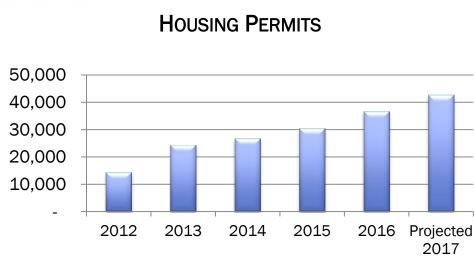
| Industry   | Percentage of<br>Total Employment |
|--|-----------------------------------|
| Trade, Transportation and Utilities              | 22.20%                            |
| Professional, Business<br>Services & Information | 21.19%                            |
| Government                                       | 12.54%                            |
| Health Services                                  | 12.53%                            |
| Leisure and Hospitality                          | 11.39%                            |
| Manufacturing & Construction                     | 10.81%                            |
| Financial Activities                             | 6.16%                             |
| Other Services                                   | 3.19%                             |

Source: Georgia Department of Labor Area labor Profile - Atlanta MSA - Updated December 2016

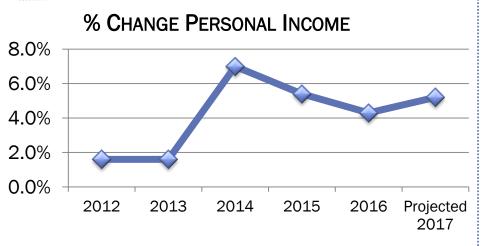
#### **ATLANTA STATISTICS**

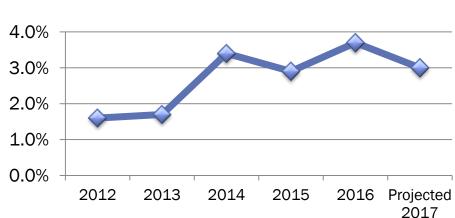
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% Change Gross Metro Product





#### **FUND BALANCE AND DEFICIT FUNDS**







# APPROACH: USE STRATEGIC GOAL FOCUSED BY GUIDING PRINCIPLE AND ENABLED BY CAPABILITIES

Guiding principle:

Committed to structurally balanced budget (i.e. – balanced without using reserves)



Strategic goal:

Deliver high priority investments in core, constituent-focused operations





Enabling capabilities:

Operational efficiency

Investment optimization

Fiscal discipline

# GOAL: DELIVER HIGH PRIORITY INVESTMENTS IN CORE, CONSTITUENT-FOCUSED OPERATIONS



#### **Public safety**

- ✓ Community Oriented Policing
  - ✓ Technology
- ✓ Code enforcement

#### Infrastructure

- ✓ Sustainable infrastructure maintenance
- ✓ Resilient transportation strategies
- ✓ Parks and trail maintenance

### Human Capital and Youth Development

- √ Homelessness and Affordable housing
- ✓ Programming and training
- ✓ Facility investments and improvements

Investments focus on core priorities, sustain commitments from prior years, and align with Council and constituent priorities

# COSTS: REQUESTS THAT HAVE OR WOULD HAVE CONTRIBUTED TO INITIAL FY18 DEFICIT PROJECTIONS

Incremental cost increases legislated by Council (\$21M total)

Public Safety compensation increases (\$16M)

Infrastructure maintenance increase (\$5M)

Other non-discretionary cost and revenue mandates (\$25M total)

Pension

**Utilities** 

Fuel and fleet

Healthcare

Revenue changes

We worked to deliver a structurally balanced budget that addresses these requests while still enabling priority investments

## OUTCOME: DELIVERED A PROPOSED BALANCED BUDGET WITHOUT USING RESERVES



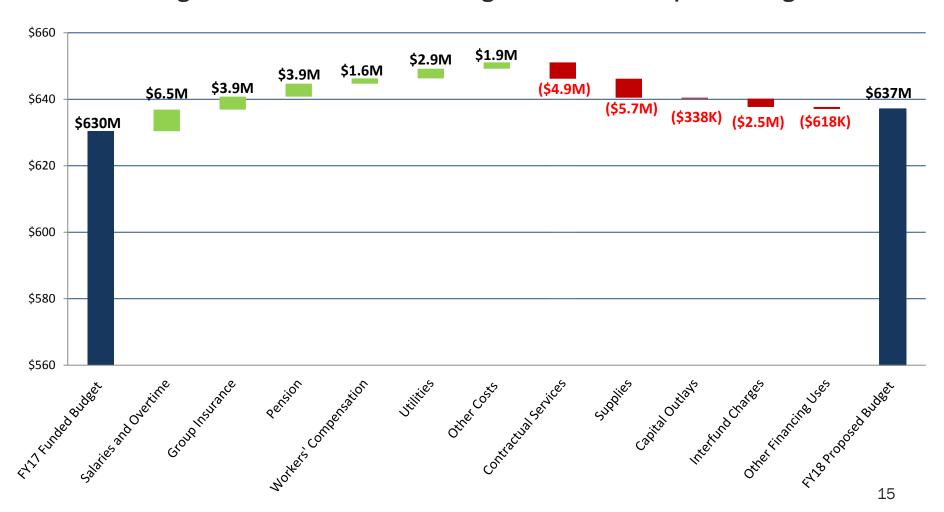
### Actions taken to enable investments, prevent deficit, and propose balanced budget:

- Identified new potential sources of revenue and examined collection levels across existing revenue sources
- Defunded non-sworn positions vacant for 6 or more months citywide (excluding City Council)
- Removed funding for one-time expenses budgeted in FY17
- Identified opportunities for increased spend efficiency by consolidating and optimizing spend on contracts, utilities, services, and other areas
- Required departmental budgets in specific categories to be based on actual spend

#### THE FY2018 PROPOSED BUDGET IS \$637M



#### Changes from FY2017 Funded Budget to FY 2018 Proposed Budget





#### THE CITY'S REVENUE MODEL - MUNICAST



- S&P/Case-Shiller Home Price Indices
- Bureau of Labor Statistics Unemployment Rate
- Bureau of Labor Statistics Consumer Price index
- Local GDP Data
- Hotel Occupancy Rates
- Building Permit information
- Secretary of State New corporation data
- County Data Tax Digest
- Population census

#### **GENERAL FUND REVENUE ASSUMPTIONS**



- An estimated property tax increase of ~1.5% (new construction) after roll-back for reassessments
- Dollar value of one mill is projected at \$20.7 million in FY17 compared to \$16.7 million in FY13
  - Due to property tax millage rate roll-backs from FY14 to FY17, the City has reduced the tax burden to our citizens by \$65.8 million
- Sales tax revenue growth is forecasted at 1.1% and is closely correlated with the gross metro product and personal income trends

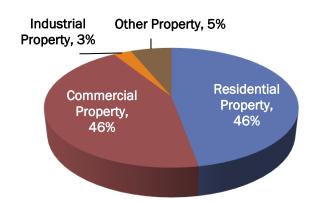
#### **TAXABLE PROPERTY VALUES**

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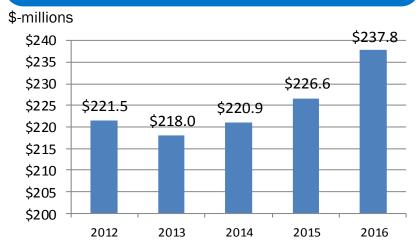
#### **TAXABLE ASSESSED VALUE (FY 2012 - FY 2017)**



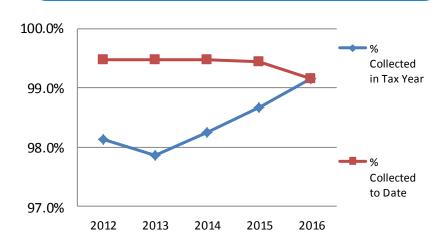
#### **TAX BASE BY LAND USE (FY 2017)**



#### **ACTUAL TAXES COLLECTED (FY 2012 - FY 2016)**

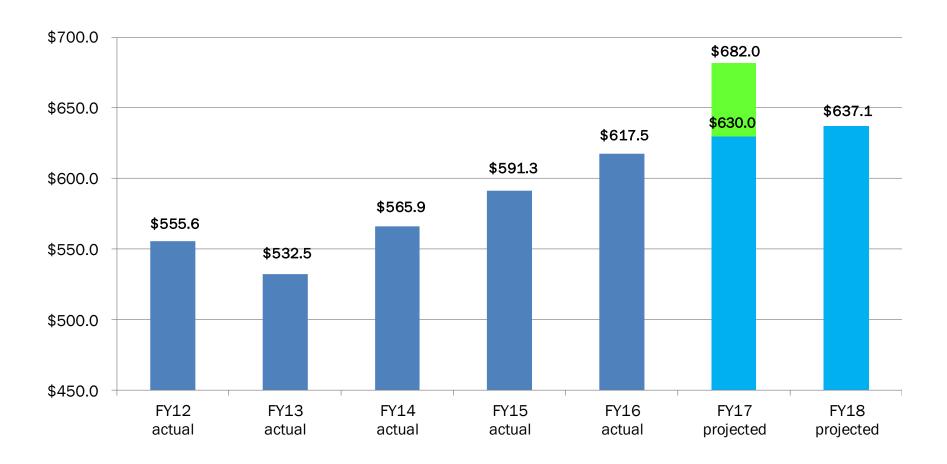


#### **ACTUAL TAX COLLECTION RATES (FY 2012 - FY 2016)**



#### **REVENUE ANTICIPATIONS OVERVIEW**





NOTE: FY 2017 Includes Building Permit Revenues and fund balance transfer of \$52 million

#### **REVENUE ANTICIPATIONS OVERVIEW**



| \$ millions  | FY2016<br>ACTUALS | FY2017<br>REVENUE<br>BUDGET | FY2018<br>PROPOSED<br>BUDGET | BUDGET<br>FY17<br>vs. FY18 | % CHANGE<br>FY17<br>vs. FY18 |
|--|-------------------|-----------------------------|------------------------------|----------------------------|------------------------------|
| PROPERTY TAXES                                     | \$193.22          | \$194.68                    | \$200.42                     | \$5.74                     | 2.95%                        |
| PUBLIC UTILITY, ALCOHOLIC BEVERAGE AND OTHER TAXES | \$108.69          | \$109.38                    | \$103.91                     | (\$5.47)                   | (5.00%)                      |
| LOCAL OPTION SALES TAX                             | \$103.52          | \$104.32                    | \$105.39                     | \$1.07                     | 1.03%                        |
| LICENSES AND PERMITS                               | \$78.45           | \$100.33                    | \$106.18                     | \$5.85                     | 5.83%                        |
| OTHER REVENUE                                      | \$17.24           | \$10.88                     | \$6.33                       | (\$4.55)                   | (41.82%)                     |
| CHARGES FOR CURRENT SERVICES                       | \$10.23           | \$5.04                      | \$4.66                       | (\$0.38)                   | (7.54%)                      |
| FINES/FORFEITURES & PENALTIES                      | \$24.39           | \$28.02                     | \$28.11                      | \$0.09                     | 0.32%                        |
| BUILDING RENTALS & CONCESSIONS                     | \$7.41            | \$8.28                      | \$13.19                      | \$4.91                     | 59.30%                       |
| INDIRECT COSTS                                     | \$36.81           | \$32.77                     | \$31.43                      | (\$1.34)                   | (4.09%)                      |
| HOTEL/MOTEL  | \$18.20           | \$16.81                     | \$17.54                      | \$0.73                     | 4.34%                        |
| PILOT & FRANCHISE FEES                             | \$19.39           | \$19.89                     | \$19.98                      | \$0.09                     | 0.45%                        |
| GRAND TOTAL  | \$617.55          | \$630.40                    | \$637.14                     | \$6.74                     | 1.07%                        |



#### **OFFICE OF GRANTS SERVICES**



- Allocates federal entitlement funds to maximize assistance to those in need, particularly low and moderate-income individuals/families
- Each year, the City details priority areas in its Annual Action Plan (AAP) for consideration by the US Dept of Housing and Urban Development (HUD)
- Requests of the following federal entitlement grants are made
  - Community Development Block Grant (CDBG)
  - HOME Investment Partnerships Program (HOME)
  - Housing Opportunities for Persons with AIDS (HOPWA)
  - Emergency Solutions Grant (ESG)
- HUD determines the amount of each entitlement grant by a statutory dual formula which uses several objective measures of community needs, poverty, population, housing overcrowding, age of housing and population growth

#### **PROGRAMS FUNDED**



Funded programs address some of the City's most critical needs:

- Homelessness and supportive services
- Affordable housing
- Neighborhood revitalization
- Economic development
- Public facilities and services

#### **ENTITLEMENT GRANTS**



### CDBG & HOME

- Conserve and expand affordable housing
- Increase access to affordable housing
- Single family rehab for senior homeowners
- Support economic development efforts that benefits low/moderate citizens
- Improve accessibility to those with disabilities
- Assist homeless persons to move towards stable housing
- Assist low/moderate persons to avoid homelessness and remain housed

#### **HOPWA**

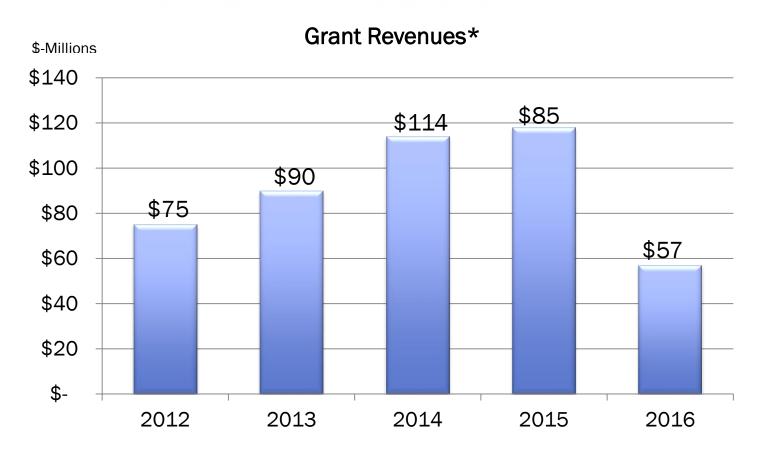
- Serves the 29 metropolitan counties for persons living with HIV/AIDS
- Transitional housing, tenant based rental assistance, short term rent, mortgage, utility assistance, health care and mental health services, chemical dependency treatment, nutritional services, case management, assistance with daily living, and other supportive services.

#### **ESG**

 Street outreach, emergency shelter, homelessness prevention, rapid rehousing assistance, and data analysis

#### TRENDING GRANTS REVENUE

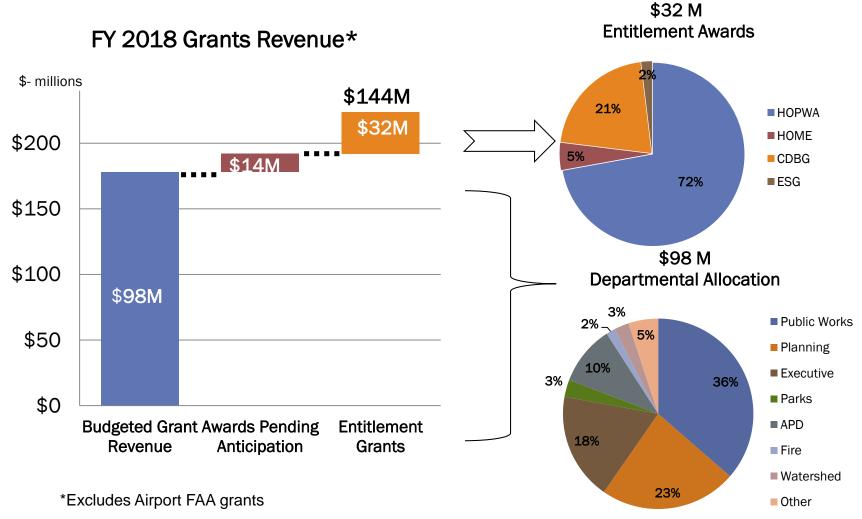




<sup>\*</sup>Excludes Airport FAA grants

#### **GRANTS REVENUES OVERVIEW**







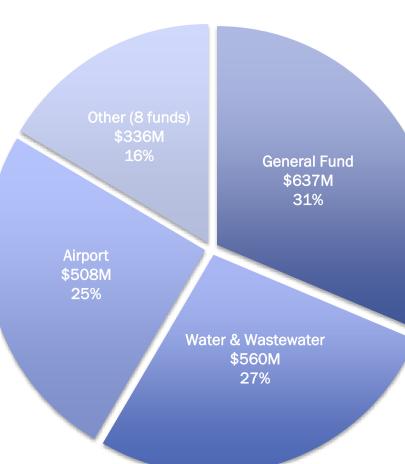
#### **FY2018 TOTAL OPERATING BUDGET**



#### The City of Atlanta's Total Proposed FY18 Operating Budget is \$2.0B

\*Other funds include City Plaza, E911, Solid Waste, and Fleet Service

The Airport is funded by gate fees, concessions, PFC's, CFC's Funding uses are strictly controlled by the FAA.



The City's main operating fund; accounts for all general government functions.

Waste & Wastewater is funded by charges for services and the MOST; residual revenue is directed to its capital program.

<sup>29</sup> 

#### **EXPENDITURE ASSUMPTIONS**





8% increase in citywide
Natural Gas and
Electricity increased by
10% for the General
Fund.



Fleet Services remained flat in FY18; There are no projected increases as the Department determines how to gain efficiencies.



Workers'
Compensation is
projected to increase
by \$1.6MM from the
prior year to
\$11.5MM in FY2018.



5% increase in traffic signals and street lights based on the total FY2016 utilization.



The Water and Sewer budget is projected to increase 2% based on the total FY2016 utilization.



Pension Rate to meet the FY2018 A.D.C.

General: \$57.9MM

Police: \$34.2MM

Fire: \$22.0 MM

## GENERAL FUND BUDGET EXPENDITURE COMPARISON BY DEPARTMENT



| \$ millions                              |              | FY17          | FY18            |               |
|--|--------------|---------------|-----------------|---------------|
| DEPARTMENT                               | FY16 ACTUALS | FUNDED BUDGET | PROPOSED BUDGET | FY17 vs. FY18 |
| City Council                             | 8.34         | 12.16         | 11.22           | (0.94)        |
| Executive Offices                        | 46.29        | 35.19         | 33.79           | (1.39)        |
| Management                               | 30.37        | 28.42         | 27.39           | (1.03)        |
| Department Of Law                        | 6.04         | 6.11          | 6.86            | 0.76          |
| Department Of Corrections                | 35.20        | 33.46         | 33.37           | (0.10)        |
| Department Of Finance                    | 12.64        | 14.25         | 15.56           | 1.30          |
| Department Of Procurement                | 1.66         | 2.57          | 2.40            | (0.17)        |
| Department Of Public Works               | 40.74        | 37.59         | 41.98           | 4.39          |
| Dept Of Parks & Recreation               | 36.23        | 34.05         | 35.15           | 1.11          |
| Judicial Agencies                        | 13.24        | 14.06         | 13.71           | (0.35)        |
| Non-Departmental                         | 96.16        | 106.72        | 99.53           | (7.19)        |
| Department Of Human Resources            | 5.51         | 6.05          | 5.95            | (0.10)        |
| Department Of Fire Services              | 79.66        | 80.26         | 85.39           | 5.13          |
| Department Of Police Services            | 187.70       | 181.62        | 188.71          | 7.09          |
| Dept Of Planning & Community Development | 3.19         | 24.44         | 22.93           | (1.50)        |
| Department Of The Solicitor              | 6.65         | 6.66          | 6.58            | (0.09)        |
| Department Of Ethics                     | 0.40         | 0.62          | 0.61            | (0.01)        |
| Atlanta Citizens Review Board            | 0.66         | 0.79          | 0.79            | (0.00)        |
| Department Of Audit                      | 1.39         | 1.80          | 1.80            | (0.00)        |
| Department Of Public Defender            | 3.34         | 3.59          | 3.43            | (0.16)        |
| TOTAL GENERAL FUND EXPENDITURES          | 615.40       | 630.41        | 637.15          | 6.73          |

#### ATLANTA BUDGET EXPLORER

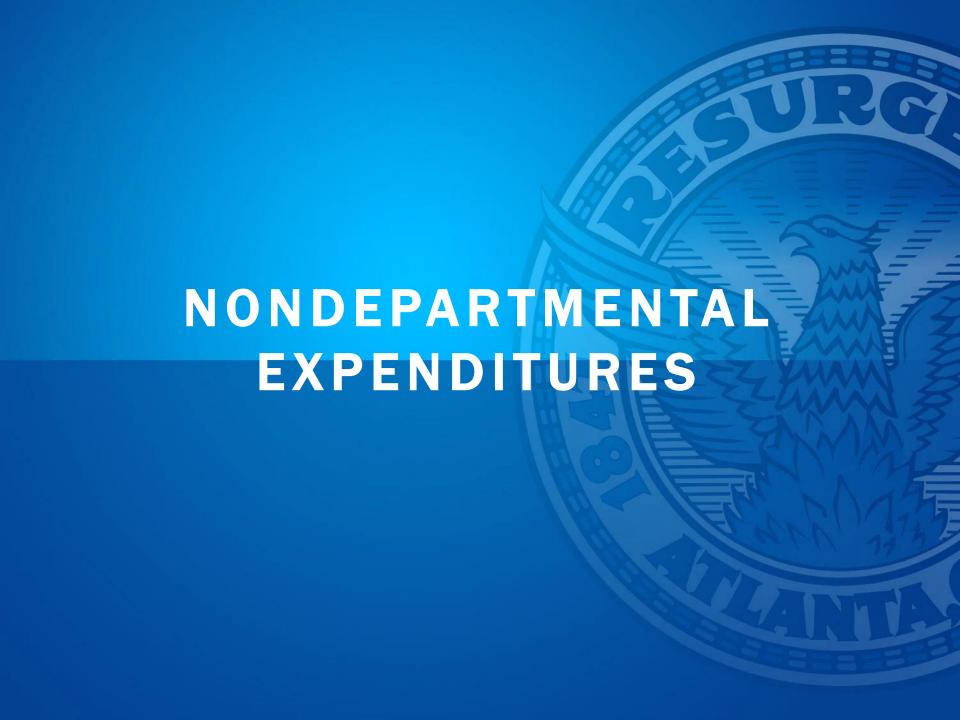




### ATLANTA BUDGET EXPLORER (ABE)

ABE offers a transparent look at the city's revenues and expenses by four major fund groupings and by departments. ABE gives Atlantans the opportunity to interact with a graphical view of the city's finances.

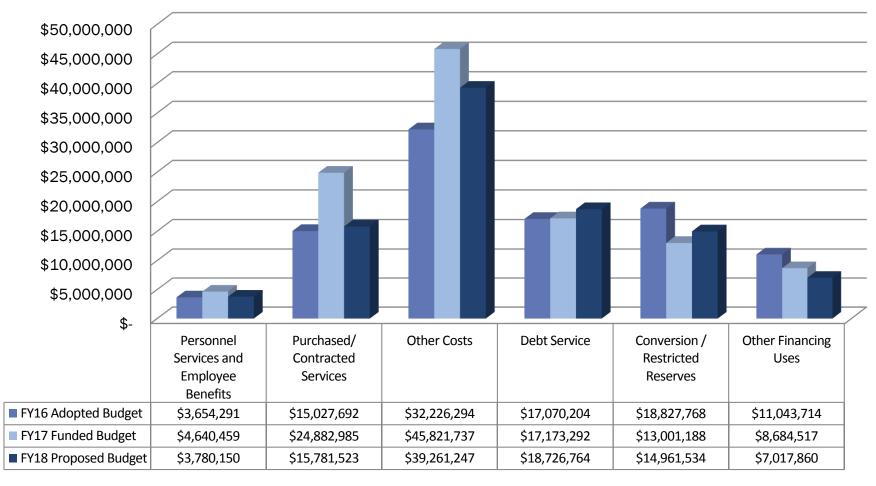
Access ABE on the <a href="AtlantaGA.gov">AtlantaGA.gov</a> > DataATL



#### **NON-DEPARTMENTAL COMPARISON**



#### Non-Departmental – 3 Year Comparison



<sup>\*</sup>FY17 Funded Budget as of March 31, 2017



#### TRUST FUND OVERVIEW



- The Trust Fund is a fiduciary fund which accounts for activities where the City of Atlanta acts as a trustee for an individual or organization and utilizes funds for specific purposes defined in the trust agreements.
- The Trust Fund includes the Perpetual Care Fund which are reported as a single Special Revenue Fund -Expendable Trust pages 145 -146 in the FY2016 CAFR.
- There are approximately 301 projects in Trust Fund and 96 Oakland Cemetery Projects in Perpetual Care Fund.
- Top fifteen projects make up 90% of the available fund balance as of February, 2017.
- Fund balance as of the close of March 2017 was \$34,762,443.

#### TRUST FUND - TOP 15 PROJECTS

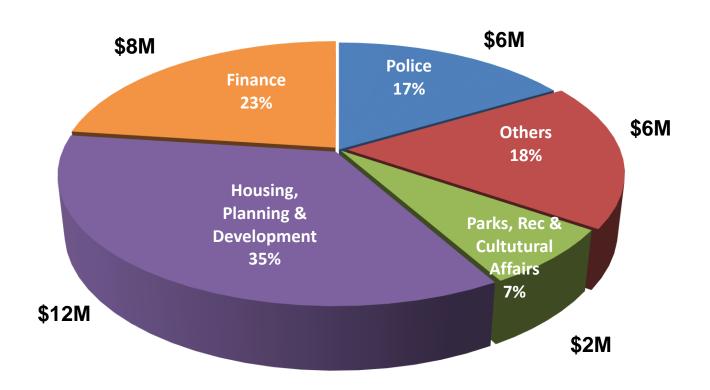


| Project # | Project Name                            | Department                            | Project Balance |
|-----------|---|---------------------------------------|-----------------|
| 600013    | TREE REMOVAL PROTECTION                 | Housing, Planning & Development       | 9,400,805       |
| 600115    | CAR RENTAL TAX                          | Finance                               | 4,404,276       |
| 600401    | STREETCAR O & M                         | Finance                               | 3,611,012       |
| 600234    | FEDERAL-RICO                            | Police                                | 2,357,876       |
| 600373    | FEDERAL-RICO-TREASURY                   | Police                                | 2,129,082       |
| 600308    | CARE & CONSERVE TRUST FUND              | Watershed Management                  | 1,764,977       |
| 600388    | Sustainability Project                  | Sustainability                        | 1,684,007       |
| 600375    | TECHNOLOGY SURCHARGE                    | Housing, Planning & Development       | 1,124,532       |
| 600369    | R.I.C.OSTATE                            | Police                                | 1,105,737       |
| 600291    | GEORGIA HILL NEIGHBORHOOD CENTER        | Office of Enterprise Asset Management | 619,380         |
| 200769    | JAIL FUND ADMINISTRATION & CONSTRUCTION | Corrections                           | 601,695         |
| 600404    | Westside Future Fund                    | Housing, Planning & Development       | 600,000         |
| 600098    | RED LIGHT CAMERA ENFORCEMENT<br>PROGRAM | Public Works                          | 583,760         |
| 600346    | JAZZ FESTIVAL                           | Office of Cultural Affairs            | 567,682         |
| 600372    | CHASTAIN AMPHITHEATER PARK IMPROV       | Office of Cultural Affairs            | 544,884         |





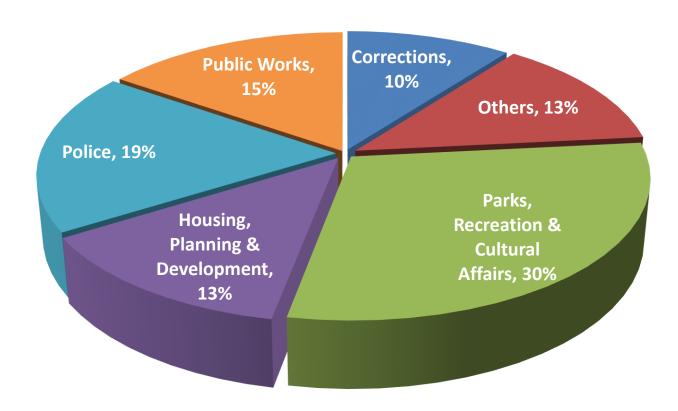
#### Total Trust Fund Balance As of March, 2017 was \$34M



#### TRUST FUND USE BY DEPARTMENT



#### Trust Fund Departmental Expenses as a Percent of Total FY14-FY16



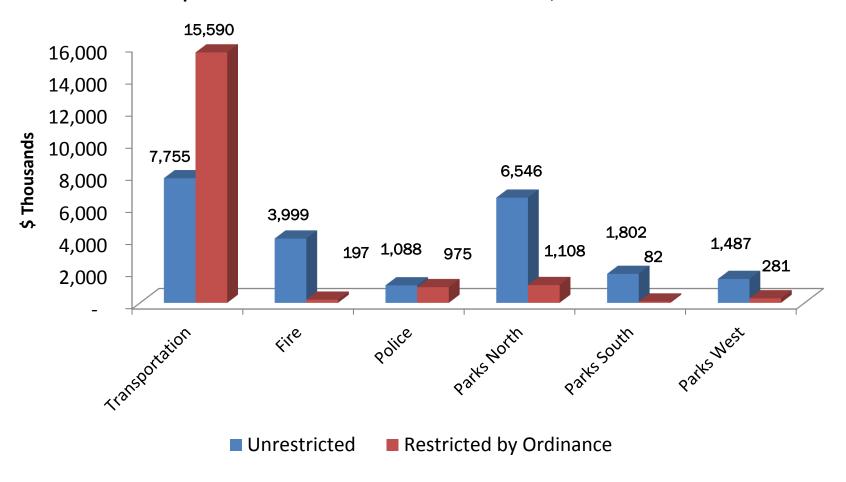
Average Annual Trust Fund Expenses FY14 - FY16, \$18M



#### **IMPACT FEES**



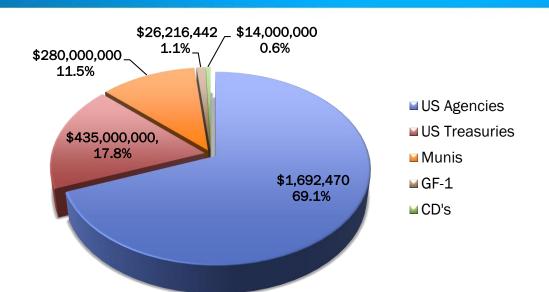
#### Impact Fee Fund Balances as of March, 2017 - \$41M





#### **INVESTMENT PORTFOLIO OVERVIEW**





- The City of Atlanta's investment portfolio will total approximately \$2.45 billion and be comprised of the Cash Pool, APFC, Atlantic Station TAD, and Eastside TAD accounts
- The City's investment portfolio compared with same period 3Q'16 will show an overall increase of 9.5% or \$211.5 million

| Security Type                    | 30'17           | % of Total<br>Portfolio | 30'16           | % of Total<br>Portfolio |
|----------------------------------|-----------------|-------------------------|-----------------|-------------------------|
| Federal Agency Coupon Securities |                 |                         |                 |                         |
| Treasury Coupon Securities       | \$435,000,000   |                         | ·               |                         |
| Munis                            | \$280,000,000   |                         | · · ·           |                         |
| Georgia Fund 1                   | \$26,216,442    |                         | , ,             |                         |
| Certificates of Deposit          | \$14,000,000    | 0.6%                    | \$14,000,000    | 0.5%                    |
| Total Portfolio Investments      | \$2,447,986,442 | 100.0%                  | \$2,236,454,725 | 100.0%                  |





#### Total Portfolio Yield vs. Benchmarks

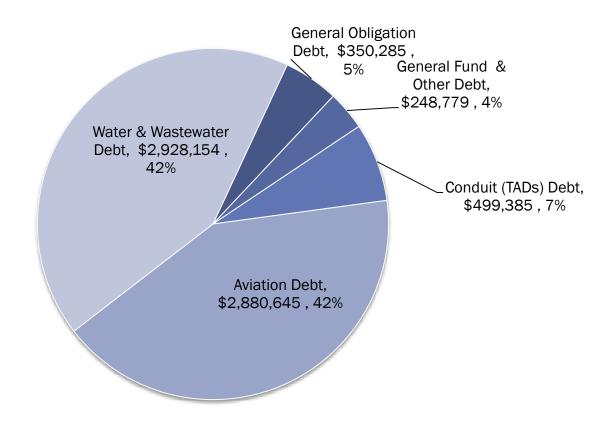


- •During the nine month period, the City's total portfolio will yield 1.34%, which will outperform the 2year benchmark and be on par with the 3-year benchmark.
- The effective duration as of March 31, 2017 for the total investment portfolio will be 2.42 years

#### **FY18 DEBT PORTFOLIO OVERVIEW**



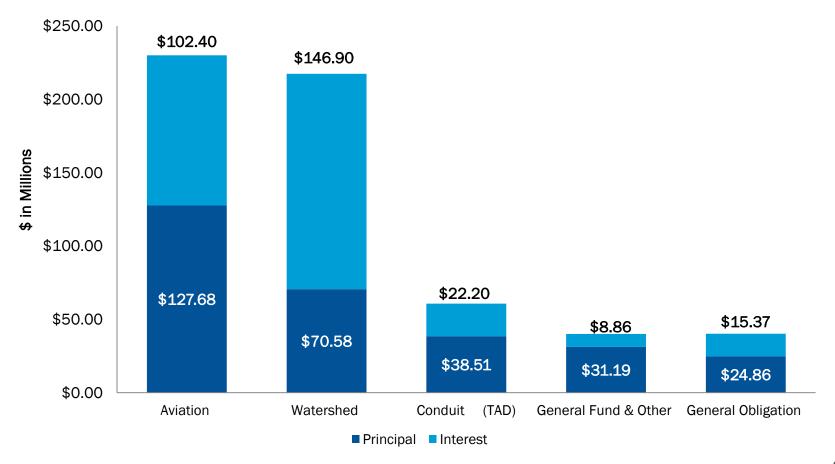
- At the start of FY18 the City's debt outstanding will be \$6.9 billion
- Total debt will consist of \$1.1 billion in General Obligation and other debt (General Fund, TAD and Conduit); \$2.9 billion in Aviation Revenue Bonds; and \$2.9 billion in Water and Wastewater Revenue Bonds and other obligations



#### **FY18 DEBT PORTFOLIO OVERVIEW**



During FY18, the City will pay approximately \$588.5 million in debt service payments;
 \$292.8 million will go towards principal payments and \$295.7 million for interest





### QUESTIONS & ANSWERS

